

EXHIBIT 31

Sexton, Gail

May 20, 2008

Washington, DC

Page 1

UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF MASSACHUSETTS

IN RE: PHARMACEUTICAL) MDL NO. 1456
INDUSTRY AVERAGE WHOLESALE) CIVIL ACTION NO.
PRICE LITIGATION) 01-CV-12257-PBS

THIS DOCUMENT RELATES TO:)
The City of New York v. Abbott Labs., et al.)
(S.D.N.Y. No. 04-CV-06054))
County of Suffolk v. Abbott Labs., et al.)
(E.D.N.Y. No. 03-CV-229))
County of Westchester v. Abbott Labs., et al.)
(S.D.N.Y. No. 03-CV-6178))
County of Rockland v. Abbott Labs., et al.)
(S.D.N.Y. No. 03-CV-7055))
[Caption continues on Next Page])

Washington, D.C.

Monday, May 20, 2008

9:30 a.m.

VIDEOTAPED DEPOSITION OF GAIL SEXTON

Henderson Legal Services, Inc.

202-220-4158

www.hendersonlegalservices.com

97df9962-63cb-4bf4-b0e6-7ddde994d826

Sexton, Gail

May 20, 2008

Washington, DC

<p style="text-align: right;">Page 46</p> <p>1 topics of conversation. And there were probably 2 very few, but I'm sure there were times when I 3 did speak with her about the program in general. 4 Q. But is it fair to say you wouldn't be 5 knowledgeable about the process, for example, 6 that Ms. Gaston used to establish FULs during 7 the period of time where she was the lead? 8 MR. FAUCI: Objection, form. 9 A. No. 10 Q. Or the information on which she chose 11 to rely while she was the lead for setting FULs? 12 MR. FAUCI: Objection, form. 13 A. No. 14 Q. Or the objectives that she sought to 15 achieve when she was setting FULs? You wouldn't 16 have any knowledge of that? 17 MR. FAUCI: Objection, form. 18 A. No, I would not. 19 Q. Just so we set out a clear time period 20 here, it's my understanding that CMS hasn't 21 updated its FUL list since December of 2006. Is 22 that consistent with your understanding?</p>	<p style="text-align: right;">Page 48</p> <p>1 manufacturer price within a drug group. 2 Q. Sounds like you've stated that before. 3 What is an average manufacturer's price? 4 MR. FAUCI: Objection, form. 5 A. The average manufacturer price, my 6 understanding of that is the price that the 7 wholesaler obtains the drug from the 8 manufacturer. 9 Q. Is it otherwise known as AMP? 10 A. Yes. 11 Q. And there's a statutory definition of 12 AMP or average manufacturer's price, correct? 13 MR. FAUCI: Objection, form. 14 A. In our drug rebate rule, our major rule 15 that we published in July of 2007, even though I 16 did not have the lead on the AMP definition or 17 the entities that were included or excluded from 18 AMP, that is discussed in that regulation. 19 Q. But there's a definition of AMP that 20 exists to your knowledge? 21 MR. FAUCI: Objection, form. 22 A. I believe that there is in the drug</p>
<p style="text-align: right;">Page 47</p> <p>1 A. That's correct. 2 Q. And the reason that CMS hasn't updated 3 a FUL list since 2006 is because of the advent of 4 the DRA? 5 A. Correct. 6 Q. And what do you understand me to mean 7 by the DRA, just so the term is clear on the 8 record? 9 A. The DRA is the Deficit Reduction Act of 10 2005. And there were several provisions passed 11 in the Deficit Reduction Act that changed the 12 federal upper limit program, changed the 13 definition of a multiple source drug, changed the 14 methodology by which the federal upper limit is 15 calculated. 16 Q. What methodology for calculating the 17 federal upper limit was proposed in the DRA? 18 MR. FAUCI: Objection, form. 19 A. The DRA establishes the federal upper 20 limit to be 250 percent of the lowest average 21 manufacturer price for the lowest therapeutically 22 and pharmaceutically equivalent average</p>	<p style="text-align: right;">Page 49</p> <p>1 rebate agreement. 2 Q. Okay. And in your role as the program 3 lead on FULs you say that the FUL list hasn't 4 been updated since December of 2006, correct? 5 A. Correct. 6 Q. So it fair then to assume that the DRA 7 methodology, the 250 percent of AMP, hasn't been 8 implemented as of today? 9 MR. FAUCI: Objection, form. 10 A. Correct. We have not published any 11 federal upper limit prices under that 12 methodology. 13 Q. So then is it fair to assume that the 14 period of time for which you've reviewed and 15 updated the FUL list really is December of 2004 16 to December of 2006, so it's the 2005-2006 17 period? 18 MR. FAUCI: Objection, form. 19 A. At some point after October 31st 2004 20 until December 2006 as far as the updates on the 21 FUL. 22 Q. I'm from here on out going to try and</p>

13 (Pages 46 to 49)

Henderson Legal Services, Inc.

202-220-4158

www.hendersonlegalservices.com

Sexton, Gail

May 20, 2008

Washington, DC

<p style="text-align: right;">Page 50</p> <p>1 concentrate my questions on that, that period of 2 October 31, 2005 to December of 2006. So if you 3 would just kind of keep that in mind in your 4 answers things will go smoothly. 5 MS. OBEREMBT: John, did you mean to 6 say October of 2004? 7 MR. BUEKER: I did. What did I say? 8 MS. OBEREMBT: 2005. 9 MR. BUEKER: Oh. Sorry. 10 BY MR. BUEKER: 11 Q. Just so the record is clear, I'm going 12 to try and confine my questions to October 2004 13 to December 2006. If you'd keep that in mind it 14 would be appreciated. 15 A. Sure. 16 MR. BUEKER: I ask the court reporter 17 to mark at this time two exhibits, Sexton Exhibit 18 4 for identification is a one page document that 19 bears the Bates number HHD 175-1456. 20 (Exhibit Sexton 004 was marked for 21 identification.) 22 MR. BUEKER: And at the same time,</p>	<p style="text-align: right;">Page 52</p> <p>1 they're printed off. 2 Q. Okay. And what is Exhibit 5? 3 A. Exhibit 5, this is my handwriting, and 4 this is -- appears to be the information from the 5 federal upper limit system. However, I do not 6 know why I would have -- usually if I was 7 obtaining information myself through one of the 8 compendia I would handwrite in information. So I 9 don't know if I put this together before the 10 information was downloaded into the compendia or 11 -- I don't know the exact reason why. But I 12 wrote this, I guess. 13 Q. I just will note for the record that 14 this is not a drug that's at issue in the New 15 York Counties. I just thought this might be an 16 easy way to illustrate kind of your process. By 17 why don't you just walk us through what you 18 typically do in terms of setting a federal upper 19 limit. 20 A. Okay. When it's determined that a drug 21 is available as a multiple source drug and we 22 have several sources to use for that, the FDA --</p>
<p style="text-align: right;">Page 51</p> <p>1 because I think they're related, let's mark HHD 2 175-1455 as Exhibit 5 for identification, please. 3 (Exhibit Sexton 005 was marked for 4 identification.) 5 THE WITNESS: (Reading.) 6 BY MR. BUEKER: 7 Q. Ms. Gaston, please let me know when 8 you've had a chance to look at Exhibit 4 and 9 Exhibit 5. 10 A. I'm Ms. Sexton. 11 MR. FLESSNER: You said Gaston. 12 MR. BUEKER: Gosh I'm having a rough 13 morning. 14 MS. OBEREMBT: Do you want some coffee? 15 MR. BUEKER: I do. 16 THE WITNESS: Okay. 17 BY MR. BUEKER: 18 Q. Just for the record, would you identify 19 and explain what Exhibit 4 is? 20 A. Exhibit 4, this would be a printout 21 sheet from the federal upper limit software 22 system. This is what the sheets look like when</p>	<p style="text-align: right;">Page 53</p> <p>1 there's an FDA website. We use a resource from 2 the Food and Drug Law Institute. The different 3 sources that we would use to identify when a drug 4 is available as a multiple source drug; then we 5 would look at the drug to determine whether it 6 met the criteria under the federal regulations 7 statute whereby we would have two As in the FDA's 8 Orange Book. 9 If there was a B-rated drug or a 10 formulation other than an A-rated drug in the FDA 11 Orange Book then we would have needed three As as 12 our first criteria. And then we would have to 13 have three suppliers from our compendia. 14 Generally we would get that information from one 15 of the three compendia that we use. 16 Q. And those are the criteria you'd apply 17 in establishing a federal upper limit? 18 MR. FAUCI: Objection, form. 19 A. Yes. 20 Q. Those are the criteria that CMS would 21 apply in establishing a federal upper limit? 22 A. Yes.</p>

14 (Pages 50 to 53)

Henderson Legal Services, Inc.

202-220-4158

www.hendersonlegalservices.com

Sexton, Gail

May 20, 2008

Washington, DC

<p style="text-align: right;">Page 110</p> <p>1 MR. FAUCI: Objection, form.</p> <p>2 A. It appears that it was a supply issue.</p> <p>3 Q. And that decision was made in part</p> <p>4 based on feedback that Deirdra Duzor, your</p> <p>5 superior, received from the National Association</p> <p>6 of Chain Drug Stores?</p> <p>7 A. And feedback that I received as well.</p> <p>8 And like I said, this was a gray area. And</p> <p>9 that's why I took it to Deirdra Duzor to make the</p> <p>10 decision.</p> <p>11 Q. But a judgment was made to remove the</p> <p>12 FUL?</p> <p>13 A. Correct.</p> <p>14 Q. Apart from through the PTAG and through</p> <p>15 the National Association of Chain Drug Stores,</p> <p>16 how else did you receive feedback on issues like</p> <p>17 availability in the marketplace?</p> <p>18 A. It was from pharmacy providers or</p> <p>19 states. I would receive e-mails about -- and</p> <p>20 other drugs as well on supply issues or cost</p> <p>21 issues.</p> <p>22 Q. Was there a formalized process</p>	<p style="text-align: right;">Page 112</p> <p>1 ingredient, route, strength, dose, product</p> <p>2 groups. But yes, changes were made to the</p> <p>3 federal upper limit based on a pharmacy provider</p> <p>4 giving us feedback. Not because they gave us</p> <p>5 feedback, but it would be the impetus for me to</p> <p>6 further evaluate the drug.</p> <p>7 Q. I know in 2001, which I know was before</p> <p>8 your time, CMS established a mailbox, an e-mail</p> <p>9 mailbox for feedback, at least on a particular</p> <p>10 federal upper limit list. I'm wondering if that</p> <p>11 in your tenure still existed.</p> <p>12 A. Not that I know of.</p> <p>13 Q. So to the extent that you got feedback</p> <p>14 by e-mail it would come to your e-mail address</p> <p>15 personally?</p> <p>16 A. Correct.</p> <p>17 Q. Would you talk to wholesalers in an</p> <p>18 effort to determine market availability?</p> <p>19 A. No. I would only talk to the companies</p> <p>20 listed on in the compendia to determine</p> <p>21 availability or price, or try to determine.</p> <p>22 Q. I think we're finally done with</p>
<p style="text-align: right;">Page 111</p> <p>1 established or how did you receive that feedback?</p> <p>2 A. No. There was no formalized process</p> <p>3 established. But the providers would contact me</p> <p>4 generally by e-mail, sometimes by written letter,</p> <p>5 that a drug was not available or a drug was not</p> <p>6 available at cost or within the federal upper</p> <p>7 limit reimbursement amount.</p> <p>8 Q. How frequently did you get that kind of</p> <p>9 feedback from providers in the marketplace?</p> <p>10 A. I would say fairly often. Not so much</p> <p>11 just about this drug, but all drugs.</p> <p>12 Q. And what if anything did you do in</p> <p>13 reaction to the feedback you were receiving about</p> <p>14 a market availability?</p> <p>15 A. I would look at the availability in the</p> <p>16 compendia or I may call suppliers or check -- you</p> <p>17 know, verify price availability per the criteria.</p> <p>18 Q. And can you think of instances in which</p> <p>19 you made a decision to change the federal upper</p> <p>20 limit based on the feedback you were receiving?</p> <p>21 MR. FAUCI: Objection, form.</p> <p>22 A. I can't remember individual drugs or</p>	<p style="text-align: right;">Page 113</p> <p>1 albuterol.</p> <p>2 MS. OBEREMBT: Not all of us.</p> <p>3 MR. BUEKER: I ask the court reporter</p> <p>4 to mark as Sexton Exhibit 12 for identification a</p> <p>5 one-page document that's Bates labeled HHD 175-</p> <p>6 2024.</p> <p>7 (Exhibit Sexton 012 was marked for</p> <p>8 identification.)</p> <p>9 BY MR. BUEKER:</p> <p>10 Q. Please tell me when you've had a chance</p> <p>11 to take a look at Exhibit 12, Ms. Sexton.</p> <p>12 A. (Reading.) Okay.</p> <p>13 Q. Would you state for the record what</p> <p>14 Exhibit 12 is?</p> <p>15 A. It's a pricing sheet generated from the</p> <p>16 federal upper limit software system.</p> <p>17 Q. And there's handwriting on Exhibit 12.</p> <p>18 Whose handwriting is that?</p> <p>19 A. That would be my handwriting.</p> <p>20 Q. What drug does Exhibit 12 pertain to?</p> <p>21 A. Isosorbide mononitrate.</p> <p>22 Q. Can we refer to it as ISMN?</p>

29 (Pages 110 to 113)

Henderson Legal Services, Inc.

202-220-4158

www.hendersonlegalservices.com